

**UNITED STATES DISTRICT COURT**  
**EASTERN DISTRICT OF CALIFORNIA**

RYAN KUHN,

Plaintiff,

v.

COMMISSIONER OF SOCIAL  
SECURITY,

Defendant.

Case No. 1:22-cv-00966-SAB

ORDER DENYING PLAINTIFF’S MOTION  
FOR SUMMARY JUDGMENT, GRANTING  
DEFENDANT’S CROSS-MOTION FOR  
SUMMARY JUDGMENT, AND DENYING  
PLAINTIFF’S SOCIAL SECURITY APPEAL

(ECF Nos. 15, 16, 17)

**I.**

**INTRODUCTION**

Ryan Kuhn (“Plaintiff”) seeks judicial review of a final decision of the Commissioner of Social Security (“Commissioner” or “Defendant”) denying his application for disability benefits pursuant to the Social Security Act. The matter is currently before the Court on the parties’ cross-motions for summary judgment, which were submitted, without oral argument, to Magistrate Judge Stanley A. Boone.<sup>1</sup>

Plaintiff requests the decision of Commissioner be vacated and the case be remanded for the award of benefits or further proceedings, arguing: (1) The ALJ’s RFC determination is not supported by substantial evidence because the mental portion of the RFC is inconsistent with the moderate

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<sup>1</sup> The parties have consented to the jurisdiction of the United States Magistrate Judge and this action has been assigned to Magistrate Judge Stanley A. Boone for all purposes. (See ECF Nos. 4, 10, 11.)

limitations in concentration, persistence and pace found in the Psychiatric Review Technique and Dr. Starrett's opinion, and the ALJ failed to explain the limitations contained in the mental RFC and failed to provide a complete hypothetical to the vocational expert that incorporated all of Plaintiff's limitations; and (2) the ALJ erred by failing to develop the record and obtain an assessment of Plaintiff's physical limitations from a treating or examining source, as absent a medical opinion, the ALJ erroneously relied upon her own lay interpretation of the medical data, rendering the RFC unsupported by substantial evidence.

For the reasons explained herein, Plaintiff's motion for summary judgment shall be denied, Defendant's cross-motion for summary judgment shall be granted, and Plaintiff's social security appeal shall thus be denied.

## II.

### BACKGROUND

#### A. Procedural History

On July 17 and 19, 2019, Plaintiff filed a Title II application for a period of disability insurance benefits, and a Title XVI application for supplemental security income benefits, each alleging a period of disability beginning on March 1, 2017. (AR 230, 237.) Plaintiff's applications were initially denied on November 25, 2019, and denied upon reconsideration on January 29, 2020. (AR 109, 117.) Plaintiff requested and received a hearing before Administrative Law Judge Charles Woode (the "ALJ"). (AR 123.) Plaintiff appeared for a hearing before the ALJ on June 9, 2021. (AR 15.) On July 12, 2021, the ALJ issued a decision finding that Plaintiff was not disabled. (AR 87-106.) On April 27, 2022, the Appeals Council denied Plaintiff's request for review. (AR 1-6.)

On August 3, 2022, Plaintiff filed this action for judicial review. (ECF No. 1.) On November 15, 2022, Defendant filed the administrative record ("AR") in this action. (ECF No. 12.) Following an extension of the briefing schedule, on February 28, 2023, Plaintiff filed an opening brief in support of summary judgment. (Pl.'s Opening Br. ("Br."), ECF No. 15.) On April 14, 2023, Defendant filed an opposition brief and motion for cross-summary judgment. (Def.'s Opp'n ("Opp'n"), ECF No. 16.) On May 1, 2023, Plaintiff filed a reply. (ECF No. 17.)

**B. The ALJ's Findings of Fact and Conclusions of Law**

The ALJ made the following findings of fact and conclusions of law as of the date of the decision, April 14, 2021:

1. The claimant meets the insured status requirements of the Social Security Act through December 31, 2022.
2. The claimant has not engaged in substantial gainful activity since March 1, 2017, the alleged onset date (20 CFR 404.1571 *et seq.*, and 416.971 *et seq.*).
3. The claimant has the following severe impairments: obesity; lumbar disc herniation with central spinal stenosis; status-post laminectomy and discectomy surgery; cannabinoid hyperemesis syndrome; gastroparesis; cyclical vomiting; major depressive disorder; posttraumatic stress disorder; somatic symptom disorder; and anxiety disorder (20 CFR 404.1520(c) and 416.920(c)).
4. The claimant does not have an impairment or combination of impairments that meets or medically equals the severity of one of the listed impairments in 20 CFR Part 404, Subpart P, Appendix 1 (20 CFR 404.1520(d), 404.1525, 404.1526, 416.920(d), 416.925 and 416.926).
5. The claimant has the residual functional capacity to perform light work as defined in 20 CFR 404.1567(b) and 416.967(b) except he can occasionally stoop, kneel, crouch, crawl, and climb ramps or stairs. He cannot climb ladders, ropes or scaffolds. He should avoid concentrated exposure to excessive vibration, and hazards such as unprotected heights and dangerous moving mechanical parts. He can understand, remember, and carry out simple routine tasks. He can have occasional contact with co-workers, supervisors, and the public.
6. The claimant is unable to perform any past relevant work (20 CFR 404.1565 and 416.965).
7. The claimant was born on April 1, 1993 and was 23 years old, which is defined as a younger individual age 18-49, on the alleged disability onset date (20 CFR 404.1563 and 416.963).

8. The claimant has at least a high school education (20 CFR 404.1564 and 416.964).
9. Transferability of job skills is not material to the determination of disability because using the Medical-Vocational Rules as a framework supports a finding that the claimant is “not disabled,” whether or not the claimant has transferable job skills (See SSR 82-41 and 20 CFR Part 404, Subpart P, Appendix 2).
10. Considering the claimant’s age, education, work experience, and residual functional capacity, there are jobs that exist in significant numbers in the national economy that the claimant can perform (20 CFR 404.1569, 404.1569(a), 416.969, and 416.969(a)).
11. The claimant has not been under a disability, as defined in the Social Security Act, from March 1, 2017, through the date of this decision [July 12, 2021] (20 CFR 404.1520(g) and 416.920(g)).

(AR 90-101.)

### III.

#### LEGAL STANDARD

##### A. The Disability Standard

To qualify for disability insurance benefits under the Social Security Act, a claimant must show she is unable “to engage in any substantial gainful activity by reason of any medically determinable physical or mental impairment<sup>2</sup> which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months.” 42 U.S.C. § 423(d)(1)(A). The Social Security Regulations set out a five-step sequential evaluation process to be used in determining if a claimant is disabled. 20 C.F.R. § 404.1520;<sup>3</sup> Batson v. Comm’r of Soc. Sec. Admin., 359 F.3d 1190, 1194 (9th Cir. 2004). The five steps in the sequential evaluation in assessing whether the claimant is disabled are:

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<sup>2</sup> A “physical or mental impairment” is one resulting from anatomical, physiological, or psychological abnormalities that are demonstrable by medically acceptable clinical and laboratory diagnostic techniques. 42 U.S.C. § 423(d)(3).

<sup>3</sup> The regulations which apply to disability insurance benefits, 20 C.F.R. §§ 404.1501 et seq., and the regulations which apply to SSI benefits, 20 C.F.R. §§ 416.901 et seq., are generally the same for both types of benefits. Accordingly, while Plaintiff seeks only Social Security benefits under Title II in this case, to the extent cases cited herein may reference one or both sets of regulations, the Court notes these cases and regulations are applicable to the instant matter.

Step one: Is the claimant presently engaged in substantial gainful activity? If so, the claimant is not disabled. If not, proceed to step two.

Step two: Is the claimant's alleged impairment sufficiently severe to limit his or her ability to work? If so, proceed to step three. If not, the claimant is not disabled.

Step three: Does the claimant's impairment, or combination of impairments, meet or equal an impairment listed in 20 C.F.R., pt. 404, subpt. P, app. 1? If so, the claimant is disabled. If not, proceed to step four.

Step four: Does the claimant possess the residual functional capacity ("RFC") to perform his or her past relevant work? If so, the claimant is not disabled. If not, proceed to step five.

Step five: Does the claimant's RFC, when considered with the claimant's age, education, and work experience, allow him or her to adjust to other work that exists in significant numbers in the national economy? If so, the claimant is not disabled. If not, the claimant is disabled.

Stout v. Comm'r, Soc. Sec. Admin., 454 F.3d 1050, 1052 (9th Cir. 2006). The burden of proof is on the claimant at steps one through four. Ford v. Saul, 950 F.3d 1141, 1148 (9th Cir. 2020). A claimant establishes a *prima facie* case of qualifying disability once she has carried the burden of proof from step one through step four.

Before making the step four determination, the ALJ first must determine the claimant's RFC. 20 C.F.R. § 416.920(e); Nowden v. Berryhill, No. EDCV 17-00584-JEM, 2018 WL 1155971, at \*2 (C.D. Cal. Mar. 2, 2018). The RFC is "the most [one] can still do despite [her] limitations" and represents an assessment "based on all the relevant evidence." 20 C.F.R. §§ 404.1545(a)(1); 416.945(a)(1). The RFC must consider all of the claimant's impairments, including those that are not severe. 20 C.F.R. §§ 416.920(e); 416.945(a)(2); Social Security Ruling ("SSR") 96-8p, available at 1996 WL 374184 (Jul. 2, 1996).<sup>4</sup> A determination of RFC is not a medical opinion, but a legal decision that is expressly reserved for the Commissioner. See 20 C.F.R. §§ 404.1527(d)(2) (RFC is not a medical opinion); 404.1546(c) (identifying the ALJ

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<sup>4</sup> SSRs are "final opinions and orders and statements of policy and interpretations" issued by the Commissioner. 20 C.F.R. § 402.35(b)(1). While SSRs do not have the force of law, the Court gives the rulings deference "unless they are plainly erroneous or inconsistent with the Act or regulations." Han v. Bowen, 882 F.2d 1453, 1457 (9th Cir. 1989); see also Avenetti v. Barnhart, 456 F.3d 1122, 1124 (9th Cir. 2006).

as responsible for determining RFC). “[I]t is the responsibility of the ALJ, not the claimant’s physician, to determine residual functional capacity.” Vertigan v. Halter, 260 F.3d 1044, 1049 (9th Cir. 2001).

At step five, the burden shifts to the Commissioner, who must then show that there are a significant number of jobs in the national economy that the claimant can perform given her RFC, age, education, and work experience. 20 C.F.R. § 416.912(g); Lounsbury v. Barnhart, 468 F.3d 1111, 1114 (9th Cir. 2006). To do this, the ALJ can use either the Medical Vocational Guidelines (“grids”), or rely upon the testimony of a VE. See 20 C.F.R. § 404 Subpt. P, App. 2; Lounsbury, 468 F.3d at 1114; Osenbrock v. Apfel, 240 F.3d 1157, 1162 (9th Cir. 2001). “Throughout the five-step evaluation, the ALJ is responsible for determining credibility, resolving conflicts in medical testimony, and for resolving ambiguities.” Ford, 950 F.3d at 1149 (quoting Andrews v. Shalala, 53 F.3d 1035, 1039 (9th Cir. 1995)).

#### **B. Standard of Review**

Congress has provided that an individual may obtain judicial review of any final decision of the Commissioner of Social Security regarding entitlement to benefits. 42 U.S.C. § 405(g). In determining whether to reverse an ALJ’s decision, the Court reviews only those issues raised by the party challenging the decision. See Lewis v. Apfel, 236 F.3d 503, 517 n.13 (9th Cir. 2001). Further, the Court’s review of the Commissioner’s decision is a limited one; the Court must find the Commissioner’s decision conclusive if it is supported by substantial evidence. 42 U.S.C. § 405(g); Biestek v. Berryhill, 139 S. Ct. 1148, 1153 (2019). “Substantial evidence is relevant evidence which, considering the record as a whole, a reasonable person might accept as adequate to support a conclusion.” Thomas v. Barnhart (Thomas), 278 F.3d 947, 954 (9th Cir. 2002) (quoting Flaten v. Sec’y of Health & Human Servs., 44 F.3d 1453, 1457 (9th Cir. 1995)); see also Dickinson v. Zurko, 527 U.S. 150, 153 (1999) (comparing the substantial-evidence standard to the deferential clearly-erroneous standard). “[T]he threshold for such evidentiary sufficiency is not high.” Biestek, 139 S. Ct. at 1154. Rather, “[s]ubstantial evidence means more than a scintilla, but less than a preponderance; it is an extremely deferential standard.” Thomas v. CalPortland Co. (CalPortland), 993 F.3d 1204, 1208 (9th Cir. 2021) (internal

quotations and citations omitted); see also Smolen v. Chater, 80 F.3d 1273, 1279 (9th Cir. 1996). Even if the ALJ has erred, the Court may not reverse the ALJ's decision where the error is harmless. Stout, 454 F.3d at 1055–56. Moreover, the burden of showing that an error is not harmless “normally falls upon the party attacking the agency’s determination.” Shinseki v. Sanders, 556 U.S. 396, 409 (2009).

Finally, “a reviewing court must consider the entire record as a whole and may not affirm simply by isolating a specific quantum of supporting evidence.” Hill v. Astrue, 698 F.3d 1153, 1159 (9th Cir. 2012) (quoting Robbins v. Soc. Sec. Admin., 466 F.3d 880, 882 (9th Cir. 2006)). Nor may the Court affirm the ALJ on a ground upon which he did not rely; rather, the Court may review only the reasons stated by the ALJ in his decision. Orn v. Astrue, 495 F.3d 625, 630 (9th Cir. 2007); see also Connett v. Barnhart, 340 F.3d 871, 874 (9th Cir. 2003). Nonetheless, it is not this Court’s function to second guess the ALJ’s conclusions and substitute the Court’s judgment for the ALJ’s; rather, if the evidence “is susceptible to more than one rational interpretation, it is the ALJ’s conclusion that must be upheld.” Ford, 950 F.3d at 1154 (quoting Burch v. Barnhart, 400 F.3d 676, 679 (9th Cir. 2005)).

#### IV.

#### DISCUSSION AND ANALYSIS

Plaintiff presents two main challenges: (A) that the ALJ’s RFC determination is not supported by substantial evidence because the mental portion of the RFC is inconsistent with the moderate limitations in concentration, persistence and pace found in the Psychiatric Review Technique and Dr. Starrett’s opinion, and the ALJ failed to explain the limitations contained in the mental RFC and failed to provide a complete hypothetical to the vocational expert that incorporated all of Plaintiff’s limitations; and (B) the ALJ erred by failing to develop the record and obtain an assessment of Plaintiff’s physical limitations from a treating or examining source, as absent a medical opinion, the ALJ erroneously relied upon her own lay interpretation of the medical data, rendering the RFC unsupported by substantial evidence.

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**A. The Court finds the ALJ's RFC Determination Supported by Substantial Evidence and finds any Error Harmless as to Dr. Starrett's Opinion**

Plaintiff argues the ALJ's mental RFC is not supported by substantial evidence because it is inconsistent with the moderate limitations of concentration, persistence and pace found in the Psychiatric Review Technique and Dr. Starrett's opinion.

In the Psychiatric Review Technique ("PRTF") portion of the opinion, the ALJ found Plaintiff has a moderate limitation in the area of concentrating, persisting or maintaining pace:

With regard to concentrating, persisting or maintaining pace, the claimant has a moderate limitation. The claimant has reported problems with concentration and focus, and during one evaluation indicated he could only play a video game for 15 minutes before losing concentration. However, he exhibited generally intact concentration during several examinations and evaluations (3F/11, 28-30; 13F/9). During his consultative examination, he was able to spell the word "world" forward and backward and he had adequate effort during his examination (8F). He has not been treated for an attention-deficit disorder. The record as a whole shows the claimant has moderate limitation in his concentration, persistence, or pace.

(AR 94.) Dr. Starrett found Plaintiff's "ability to maintain adequate attention and persistence, follow rule and routines, and pace is moderately limited," and that Plaintiff's "ability to interact appropriately with supervisors, coworkers, and peers is moderately limited." (AR 670.) The ALJ weighed Dr. Starrett's opinion as follows:

The opinion . . . is partially persuasive. He opined the claimant had no limitation working with simple, short instructions, mild limitation in making simple decisions and working with detailed instructions, and moderate limitation in tasks involving complex decisions, maintaining attention, persistence, or pace, and interacting with others. The limitations involving working with instructions and making decisions are generally supported by his observations that the claimant had intact memory but had difficulty performing the serial 7s test. However, the social and persistence limitations are unsupported by the examination, showing a cooperative demeanor and adequate effort (8F). Similarly, the limitations involving simple tasks and decisions is generally consistent with the claimant's reports of anxiety and depression, but the limitations involving social contact are inconsistent with his cooperative demeanor with his treatment providers (13F/8-9, 20). Further, his opinion is vague without specific vocational limitations. As such, I find his opinion partially persuasive.

(AR 99.)



1 Despite the ALJ's findings in the PRTF portion that Plaintiff has such moderate  
2 limitations, the ALJ nonetheless stated Dr. Starrett's moderate social and persistence limitations  
3 were unsupported by the examination, and that the moderate limitations regarding social contact  
4 were inconsistent with cooperative demeanor with treatment providers. (AR 94, 99.) As  
5 Plaintiff argues, appears inconsistent with the weighing of Dr. Starrett's opinion. The ALJ's  
6 ultimate RFC determination included the following limitations: "[h]e can understand, remember,  
7 and carry out simple routine tasks," and "[h]e can have occasional contact with co-workers,  
8 supervisors, and the public." (AR 95.)

9 Plaintiff emphasizes that "[e]ven under the new regulations, an ALJ cannot reject an  
10 examining or treating doctor's opinion as unsupported or inconsistent without providing an  
11 explanation supported by substantial evidence." Woods v. Kijakazi, 32 F.4th 785, 792 (9th Cir.  
12 2022). As for the weighing of the above noted aspects of Dr. Starrett's opinion, Plaintiff argues  
13 the ability to interact with medical professionals is not inconsistent with a moderate difficulty  
14 with social interaction, particularly in a work environment; that the ALJ draws a false  
15 equivalence between Plaintiff's ability to cooperate with treatment providers and the ability to  
16 interact with coworkers and peers in a work environment; that Plaintiff's demeanor and effort on  
17 examination fail to support the ALJ's conclusion regarding the supportability and consistency of  
18 Dr. Starrett's opinion; and the fact that Plaintiff set forth adequate effort on examination says  
19 nothing about his actual ability to persist on tasks, and the ALJ failed to logically connect this  
20 evidence to his conclusion. See Lopez v. Colvin, No. 1:14-CV-00495-JLT, 2015 WL 5008948,  
21 at \*7 (E.D. Cal. Aug. 20, 2015) ("[T]he ALJ fails to explain how Plaintiff's ability to interact  
22 with his treatment providers on a one-on-one basis is inconsistent with the determination that  
23 Plaintiff would have marked difficulties with interacting with co-workers, crowds, or the  
24 public."). Plaintiff also argues the ALJ failed to acknowledge that the social limitations in Dr.  
25 Starrett's opinion are overwhelmingly consistent with Plaintiff's irritability and repeated  
26 complaints of difficulty controlling his anger with regular outbursts, as detailed in Plaintiff's  
27 summary of mental health treatment.

28 The Court accepts the general premise of Plaintiff's proffer that the ability to interact

1 with medical professionals in of itself may not form a proper basis for rejecting limitations  
2 concerning co-workers, crowds, or the public, depending on the totality of the opinion, the  
3 record, and the ALJ's findings. See Lopez, 2015 WL 5008948, at \*7. However, the Court finds  
4 no error warranting remand here based on the totality of the opinion and record.

5 As Plaintiff highlights, SSR 96-8p provides guidance to the ALJ in that the findings of  
6 the PRTF are not an RFC, but rather "[t]he mental RFC assessment used at steps 4 and 5 of the  
7 sequential evaluation process requires a more detailed assessment by itemizing various functions  
8 contained in the broad categories found in paragraphs B and C of the adult mental disorders  
9 listings in 12.00 of the Listing of Impairments, and summarized on the PRTF." Frery v. Comm'r  
10 of Soc. Sec., No. 1:20-CV-00260-SAB, 2021 WL 5401495, at \*8 (E.D. Cal. Nov. 18, 2021)  
11 (quoting SSR 96-8P). Plaintiff argues that careful scrutiny of the ALJ's decision here reveals he  
12 failed to provide a more detailed assessment of these moderate limitations in concentration,  
13 persistence and pace and failed to craft a mental RFC that would reflect the most Plaintiff can do  
14 mentally given the evidence in the record. The Court disagrees.

15 The Court does not find Plaintiff has established error under SSR 96-8P. As the ALJ  
16 expressly acknowledged before turning to the RFC portion of the opinion, "[t]he limitations  
17 identified in the 'paragraph B' criteria are not a residual functional capacity assessment but are  
18 used to rate the severity of mental impairments at steps 2 and 3 . . . [t]he mental residual  
19 functional capacity assessment used at steps 4 and 5 of the sequential evaluation process requires  
20 a more detailed assessment of the areas of mental functioning [and] [t]he following residual  
21 functional capacity assessment reflects the degree of limitation I have found in the 'paragraph B'  
22 mental function analysis. (AR 95.) The Court finds the ALJ's analysis complied with SSR 96-  
23 8P (AR 95-99). See Bayliss v. Barnhart, 427 F.3d 1211, 1217 (9th Cir. 2005) ("We will affirm  
24 the ALJ's determination of Bayliss's RFC if the ALJ applied the proper legal standard and his  
25 decision is supported by substantial evidence . . . the ALJ took into account those limitations for  
26 which there was record support that did not depend on Bayliss's subjective complaints [and]  
27 [p]reparing a function-by-function analysis for medical conditions or impairments that the ALJ  
28 found neither credible nor supported by the record is unnecessary." (citing SSR 96-8p)). For the

1 reasons explained below, the Court rejects Plaintiff's more specific arguments.

2 Plaintiff argues the ALJ erred by limiting Plaintiff to only simple tasks and failing to  
3 explain why moderate limitations in concentration, persistence and pace are not further  
4 incorporated. See Lubin v. Comm'r of Soc. Sec. Admin., 507 F. App'x 709, 712 (9th Cir. 2013)  
5 ("Although the ALJ found that Lubin suffered moderate difficulties in maintaining  
6 concentration, persistence, or pace, the ALJ erred by not including this limitation in the residual  
7 functional capacity determination or in the hypothetical question to the vocational expert . . .  
8 [l]imiting Lubin 'to one to three step tasks due to pain and prescription drug/marijuana use' did  
9 not capture the limitation in concentration, persistence, or pace found by the ALJ[;] [t]he work  
10 described by the vocational expert may still require the speed and concentration Lubin lacks . . .  
11 [t]he hypothetical question should have included Lubin's moderate limitations in concentration,  
12 persistence, or pace [and] [b]ecause the ALJ's hypothetical question to the vocational expert did  
13 not reflect all of Lubin's limitations, 'the expert's testimony has no evidentiary value to support a  
14 finding that [Lubin] can perform jobs in the national economy.' " (quoting DeLorme v. Sullivan,  
15 924 F.2d 841, 850 (9th Cir. 1991))); Woodward v. Colvin, No. ED CV 15-247-PLA, 2015 WL  
16 8023227, at \*7 (C.D. Cal. Dec. 4, 2015) ("In a published decision, one district court in the Ninth  
17 Circuit recently found that a restriction to simple and repetitive tasks does not adequately  
18 incorporate moderate limitations in concentration, persistence, or pace found at step two . . . [i]n  
19 other unpublished opinions, the Ninth Circuit has held that when an ALJ finds a moderate  
20 limitation in concentration, persistence or pace, he must include that limitation in a claimant's  
21 RFC . . . [h]ere, the ALJ failed to provide an explanation as to how a restriction to simple and  
22 repetitive unskilled work accounted for a mild to moderate limitation in concentration,  
23 persistence, or pace [and] [t]hus it was error for the ALJ to fail to include plaintiff's mild to  
24 moderate difficulties in concentration, persistence, or pace in the RFC.") (citations omitted).

25 Plaintiff also argues that in finding moderate concentration, persistence and pace in the  
26 PRTEF, the ALJ acknowledged Plaintiff's problems with focus, including that he could only pay  
27 attention to stimulating tasks like video games for only 15 minutes (AR 94), but the ALJ then  
28 merely noted that Plaintiff was not treated for an attention-deficit disorder, suggesting that no

1 other mental impairments could interfere with one's ability to concentrate, persist, and maintain  
2 pace, and even though the ALJ acknowledges Plaintiff's distractibility and limitation in attention  
3 (at times to no more than 15 minutes), no other explanation is provided as to why the record does  
4 not support a greater level of specificity in the RFC concerning Plaintiff's moderate limitations  
5 in concentration, persistence and pace.

6 The Court finds no harmful error here warranting remand. First, as Defendant  
7 highlights, Plaintiff does not precisely challenge the ALJ's finding that he had moderate  
8 limitations in his ability to interact with others, and to concentrate, persist, and maintain pace  
9 (CPP), and instead argues that the social interaction limitation set out in consultative examiner  
10 Dr. Starrett's medical opinion was consistent with the record, and that the RFC did not account  
11 for the moderate CPP limitations in Dr. Starrett's opinion. Significantly, while it is true that the  
12 ALJ's assessment of Dr. Starrett's opinion, used language suggesting that the ALJ disagreed  
13 with this moderate limitation,<sup>5</sup> the remainder of the decision makes clear that the ALJ *also*  
14 concluded that Plaintiff was moderately limited in his ability to interact with others (AR 94, 99).  
15 For the reasons explained below, the Court finds such internal inconsistency in the opinion is  
16 harmless error at most, and does not warrant remand. As Plaintiff acknowledges, the ALJ  
17 assessed the same moderate limitation in this area and incorporated a restriction to no more than  
18 occasional contact, in the RFC. (AR 670.) While Plaintiff also asserts the RFC did not account  
19 for the moderate CPP limitations in Dr. Starrett's opinion, the Court concludes the ALJ  
20 sufficiently incorporated that limitation into the RFC by limiting the type and complexity of  
21 work Plaintiff could perform (AR 94, 95, 670). See Stubbs-Danielson v. Astrue, 539 F.3d 1169,  
22 1173-74 (9th Cir. 2008).

23 As for harmful error specifically, the Court considers Plaintiff's argument concerning the  
24 vocational expert (the "VE"), and reliance on cases involving harmful error due to the inadequate  
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26 <sup>5</sup> The Court considers that the ALJ *could* find Dr. Starrett's specific finding of moderate limitation in social contact  
27 found, isolated to that opinion, to be unsupported or inconsistent, analyzing the opinion itself, its internal support,  
28 and internal findings, and as compared to the overall record. However, the Court assumes this was an error or  
internal inconsistency in the ALJ's opinion, however, because the ALJ ultimately found the RFC to have such  
moderate limitations, any error is therefore harmless for the reasons explained herein.

1 presentation of limitations to the vocational expert. Specifically, Plaintiff argues any error is  
2 harmful because the VE testified that if a hypothetical individual would be likely to remain on  
3 task no more than 85% of the workday, the individual would be unable to maintain any full-time  
4 work, (AR 32-33); here the VE testified that should an individual be off task for even more than  
5 10% of the workday due to their impairments or symptoms, there would be no jobs available  
6 (AR 32-33), and therefore, the ALJ's failure to properly evaluate Plaintiff's moderate limitations  
7 maintaining concentration, persistence, and pace is legal error, because the ALJ wholly failed to  
8 logically connect this degree of impairment to a bare limitation to "simple routine tasks," in light  
9 of the longitudinal record. (Br. 16.)

10 The Court finds no harmful error. Here, the ALJ's two hypotheticals presented to the  
11 VE, the first pertaining to light exertional levels and the second to sedentary, both included the  
12 following limitations: "can understand, remember, and carry out simple routine tasks [and] can  
13 have occasional contact with coworkers, supervisors, and the public." (AR 31-32.) The Court  
14 finds that based on the ALJ's findings here, including the moderate limitation in the RFC  
15 determination, and the hypotheticals presented, there is no harmful error based on the Plaintiff's  
16 cited caselaw. See Turner v. Berryhill, 705 F. App'x 495, 498 (9th Cir. 2017) ("The ALJ also  
17 did not err in the hypothetical questions posed to the vocational expert [and] [a]n RFC  
18 determination limiting a claimant to 'simple, repetitive tasks' adequately captures limitations in  
19 concentration, persistence, or pace where the determination is consistent with the restrictions  
20 identified in the medical evidence." (quoting Stubbs-Danielson, 539 F.3d at 1174)); Whiteley v.  
21 Kijakazi, No. 3:21-CV-00191-CLB, 2022 WL 13873385, at \*5 (D. Nev. Oct. 21, 2022)  
22 ("However, the issue in Lubin was that the ALJ did not include the moderate limitations in  
23 concentration, persistence, or pace residual functional capacity determination *or* in the  
24 hypothetical question to the VE . . . [t]herefore, Lubin is distinguishable from the instant case  
25 because the ALJ did include a restriction to work that is routine and repetitive in the hypothetical  
26 question posed to the VE."); Gonsalves v. Comm'r of Soc. Sec., No. 2:15-CV-0940-TLN-CMK,  
27 2017 WL 698279, at \*8 (E.D. Cal. Feb. 22, 2017) ("As in Stubbs-Danielson, here the ALJ  
28 acknowledged plaintiff has mental limitations, especially related to his concentration abilities,

1 but based on medical opinion he nevertheless found plaintiff capable of performing simple,  
 2 routine tasks . . . the ALJ accepted Dr. Ochitill's opinion wherein he opined that despite  
 3 plaintiff's limitations, he maintained the ability to perform simple, repetitive work . . . [t]hus as  
 4 the ALJ did in Stubbs-Danielson . . . the ALJ in this case concluded that the plaintiff, despite  
 5 deficiencies in his concentration and social functioning abilities, retained the ability to do simple,  
 6 repetitive, routine tasks [and] [t]he ALJ incorporated these limitations, supported by medical  
 7 opinion, into plaintiff's RFC and into the hypothetical posed to the VE.”); Elmore v. Colvin, 617  
 8 F. App'x 755, 758 (9th Cir. 2015) (“While “ALJ stated that it gave Dr. Duvall's opinion ‘great  
 9 weight as it is consistent with the overall record[,]’ [s]till, Elmore argues that the ALJ erred by  
 10 failing to incorporate two aspects of his opinion into the residual functional capacity: (1) his  
 11 statement that Elmore has issues sustaining attention and concentration; and (2) his statement  
 12 that Elmore has symptoms of agoraphobia that keep him at home[,] [h]owever [w]e disagree [as]  
 13 [w]ith respect to the first statement, the ALJ did not err by ‘translat[ing] ... pace and mental  
 14 limitations, into the only concrete restrictions available to him—[a] recommended restriction to  
 15 simple tasks . . . [and] [w]ith respect to the second statement, Dr. Duvall did not assign ‘any  
 16 specific limitations’ based on Elmore's agoraphobia, so there was nothing for the ALJ to  
 17 incorporate into the residual functional capacity.” (first quoting Stubbs-Danielson, 539 F.3d  
 18 at 1174; then quoting Turner v. Comm'r of Soc. Sec., 613 F.3d 1217, 1223 (9th Cir. 2010))).

19 Thus, the Court finds Plaintiff's harmful error argument unpersuasive. See Turner, 705  
 20 F. App'x at 498 (“As the RFC determination was consistent with Dr. Barrons' opinion, the ALJ  
 21 did not err in posing hypothetical questions to the vocational expert regarding a claimant with an  
 22 RFC of ‘no physical limitations but [ ] limited to performing only simple, routine, or repetitive  
 23 tasks with occasional public contact,’ without separately mentioning Turner's moderate  
 24 difficulties in concentration, persistence, or pace.”).

25 Plaintiff in reply argues that a mere limitation to simple tasks is not a catch-all for  
 26 moderate limitations in concentration, persistence, and pace, Lubin, 507 F. App'x at 712, and  
 27 similarly, the ability to understand, remember, and carry out short simple instructions is  
 28 consistent with a limitation to simple tasks, but again fails to indicate an ability to sustain

1 persistence and pace in those tasks, and that the ALJ’s own reasoning distinguishes the facts of  
2 this case from the cases relied upon in Defendant’s brief because the terms of Dr. Starrett’s  
3 opinion and the ALJ’s weighing of that opinion specifically indicate that a moderate limitation in  
4 persistence was not accommodated by a limitation to simple work. Plaintiff contends that both  
5 Dr. Starrett and the ALJ considered the ability to carry out simple tasks and the ability to sustain  
6 persistence in those tasks are separate, and the RFC explicitly accounts only for task complexity.

7       The Court agrees with Defendant that Plaintiff’s reliance on Lubin is not convincing  
8 because that case is factually distinguishable, as there, the opinion evidence indicated the  
9 claimant had significant mental limitations, including an *inability* to maintain persistence and  
10 pace. See Lubin, 507 F. App’x at 710-12. Here, in contrast, Dr. Starrett found that Plaintiff had  
11 no more than moderate limitations in concentration and persistence and that Plaintiff  
12 nevertheless, could still understand, remember, and carry out short and simplistic instructions.  
13 (AR 670-71.) Thus, Dr. Starrett’s medical opinion here supported the ALJ’s RFC. (AR 95.)

14       More importantly and generally, the Ninth Circuit “has upheld determinations that  
15 claimants with moderate mental limitations are capable of doing simple unskilled work.”  
16 Withrow v. Colvin, 672 F. App’x 748, 749 (9th Cir. 2017) (citing Valentine v. Comm’r Soc. Sec.  
17 Admin., 574 F.3d 685, 690 (9th Cir. 2009); Stubbs–Danielson, 539 F.3d at 1173–74). The Court  
18 finds the ALJ accounted for Plaintiff’s limitations by both limiting the type and complexity of  
19 the work Plaintiff could do (*i.e.*, simple routine tasks). (AR 95.) According to Dr. Starrett’s  
20 opinion, Plaintiff had a moderate limitation in concentrating, persisting, and maintaining pace,  
21 such that he was moderately limited in his ability to understand, remember and carry out  
22 complex instructions – but he retained an unlimited ability to understand, remember, and carry  
23 out simple instructions. (AR 670-71.) In accord with this opinion, the ALJ similarly limited  
24 Plaintiff to simple, routine tasks. (AR 95.) Based on the above record, the Court does not find  
25 the cases cited by Plaintiff convincing as applied to these facts. See Stubbs–Danielson, 539 F.3d  
26 at 1174 (“The ALJ translated Stubbs–Danielson’s condition, including the pace and mental  
27 limitations, into the only concrete restrictions available to him—Dr. Eather’s recommended  
28 restriction to ‘simple tasks[,]’ [which] does not . . . constitute a rejection of Dr. McCollum’s



1 opinion [as] Dr. Eather’s assessment is consistent with Dr. McCollum’s 2005 MRFCA, which  
 2 found Stubbs–Danielson is ‘not significantly limited’ in her ability to ‘carry out very short  
 3 simple instructions,’ ‘maintain attention and concentration for extended periods,’ and ‘sustain an  
 4 ordinary routine without special supervision[,]’ [and] [a]s two of our sister circuits have  
 5 recognized, an ALJ’s assessment of a claimant adequately captures restrictions related to  
 6 concentration, persistence, or pace where the assessment is consistent with restrictions identified  
 7 in the medical testimony.”).

8 This conclusion is in line with the previous holdings of this Court. See Clark v. Comm’r  
 9 of Soc. Sec., No. 1:16-CV-00437-SAB, 2017 WL 2671080, at \*11 (E.D. Cal. June 21, 2017)  
 10 (“Moderate limitations in concentration, persistence and pace are sufficiently accounted for by  
 11 limiting a plaintiff to simple repetitive tasks . . . [i]n Stubbs-Danielson, the Ninth Circuit found  
 12 that limiting the plaintiff to simple, routine, repetitive work properly incorporated moderate  
 13 limitations related to pace, concentration, attention, and adaption.”); Perez v. Comm’r of Soc.  
 14 Sec., No. 1:19-CV-01235-SAB, 2020 WL 4430656, at \*8 (E.D. Cal. July 31, 2020) (“Contrary to  
 15 Plaintiff’s assertion, Stubbs-Danielson does not stand for the proposition that finding a claimant  
 16 to have moderate limitations at step two would belie a finding that the claimant can perform  
 17 more than simple repetitive work.”); Jones v. Comm’r of Soc. Sec., No. 1:13-CV-01135-SAB,  
 18 2014 WL 2957454, at \*11 (E.D. Cal. June 30, 2014) (“However, Stubbs–Danielson made clear  
 19 that moderate limitations are captured in the limitation to simple repetitive tasks where the  
 20 assessment is consistent with the restrictions identified in the medical record.”); Neri v. Comm’r  
 21 of Soc. Sec., No. 1:21-CV-01235-SAB, 2022 WL 16856160, at \*9 n.12 (E.D. Cal. Nov. 10,  
 22 2022) (“To this point, the Court additionally notes the Ninth Circuit has repeatedly held that a  
 23 limitation to unskilled work, *i.e.*, ‘work which needs little or no judgment to do simple duties that  
 24 can be learned on the job in a short period of time’, 20 C.F.R. §§ 404.1568; 416.968, adequately  
 25 encompasses a claimant’s ‘moderate’ mental RFC limitations.” (citing Thomas, 278 F.3d at 953,  
 26 955, 958; Stubbs-Danielson, 539 F.3d at 1169; Sabin v. Astrue, 337 Fed. App’x. 617, 620–21  
 27 (9th Cir. 2009))); Vang v. Comm’r of Soc. Sec., No. 1:21-CV-00488-SAB, 2022 WL 17812859,  
 28 at \*14 (E.D. Cal. Dec. 19, 2022) (“The Ninth Circuit has determined limitations to such “simple”

work sufficiently addresses “moderate” mental limitations.”).

Accordingly, for the above stated reasons, the Court finds the ALJ’s mental RFC supported by substantial evidence, and any error concerning the weighing of Dr. Starrett’s opinion in relation to the RFC determination and the Psychiatric Review Technique, to be only harmless error. Plaintiff has therefore not demonstrated any error warranting remand based on Plaintiff’s first challenge. The Court now turns to Plaintiff’s second challenge to the ALJ’s decision.

**B. The Court Finds the ALJ did not Fail to Develop the Record**

Generally, “[t]he claimant has the burden of proving that [he] is disabled.” Smolen, 80 F.3d at 1288. However, “[t]he ALJ always has a ‘special duty to fully and fairly develop the record and to assure that the claimant’s interests are considered . . . even when the claimant is represented by counsel.” Celaya v. Halter, 332 F.3d 1177, 1183 (9th Cir. 2003) (quoting Brown v. Heckler, 713 F.2d 441, 443 (9th Cir. 1983)). However, “[w]hen a claimant is not represented by counsel, this responsibility is heightened.” Id. This is because “Social Security proceedings are inquisitorial rather than adversarial.” Schiaffino v. Saul, 799 Fed. App’x 473, 476 (9th Cir. 2020) (quoting Sims v. Apfel, 530 U.S. 103, 111–12 (2000)). In particular, the ALJ’s duty to develop the record fully is heightened where the claimant may be mentally ill and thus unable to protect his own interests. Tonapetyan v. Halter, 242 F.3d 1144, 1150 (9th Cir. 2001) (citing Higbee v. Sullivan, 975 F.2d 558, 562 (9th Cir. 1992)).

“An ALJ’s duty to develop the record further is triggered only when there is ambiguous evidence or when the record is inadequate to allow for proper evaluation of the evidence.” Mayes v. Massanari, 276 F.3d 453, 459–60 (9th Cir. 2001); Bayliss, 427 F.3d at 1217 (citing 20 C.F.R. §§ 404.1512(e), 416.912(e)); see also Brown v. Berryhill, 697 Fed. App’x 548, 549 (9th Cir. 2017) (“Because the record evidence was not ambiguous and the record was sufficient to allow for proper evaluation of the evidence, the ALJ was not required to re-contact Brown’s doctors or further develop the record.”).

Plaintiff contends the ALJ relied on medical opinions that did not consider all of Plaintiff’s severe impairments. Specifically, Plaintiff argues the ALJ relied on the opinion from

1 Dr. Amado to formulate the RFC, noting the opinion was supported by “the claimant’s obesity,  
2 negative intestinal testing, normal gait, and unremarkable examination of his spine,” (AR 98),  
3 however, Dr. Amado’s opinion was rendered without access to significant records documenting  
4 Plaintiff’s severe and persistent abdominal disorders. (AR 78-80.) Plaintiff highlights that  
5 unlike the ALJ, Plaintiff’s inflammatory bowel disease was not found severe in the state agency  
6 physician’s evaluation, and it was noted “the evidence in the file is insufficient to rate all of the  
7 allegations.” (AR 80, 82-83.) Plaintiff contends these opinions make no mention of Plaintiff’s  
8 persistent, unrelenting abdominal pain with nausea, vomiting, diarrhea, and severe weight loss,  
9 and did not narrate any explanation as to how those impairments may further limit Plaintiff’s  
10 functioning. While contrary to these assessments, the ALJ found Plaintiff suffers the severe  
11 impairments of gastroparesis and cyclical vomiting, Plaintiff emphasizes the record lacks any  
12 opinion from any medical source assessing the functional impact of Plaintiff’s abdominal pain  
13 and related symptoms, and therefore the ALJ therefore failed to develop the record regarding  
14 these impairments.

15 Defendant first argues the Plaintiff has forfeited the argument based on the duty to develop  
16 the record, as: Plaintiff’s counsel at the hearing failed to ask the ALJ to develop the record further;  
17 the Plaintiff has the burden to prove disability; and counsel asked the ALJ to keep the record open for  
18 14 days, but did not contend the record was incomplete. (AR 19-20.) Defendant’s argument has  
19 some weight because, most significantly, Defendant notes the ALJ hearing was held on June 9, 2021  
20 – postdating by months the records that supposedly triggered the ALJ’s duty to develop the record –  
21 and counsel still did not assert that any further medical opinions were necessary at the hearing. See  
22 Meanel v. Apfel, 172 F.3d 1111, 1115 (9th Cir. 1999) (“We now hold that, at least when claimants  
23 are represented by counsel, they must raise all issues and evidence at their administrative hearings in  
24 order to preserve them on appeal.”); Duenas v. Shalala, 34 F.3d 719, 722 (9th Cir. 1994) (“Following  
25 a hearing before the ALJ, counsel for Duenas specifically undertook to develop further information  
26 concerning Duenas’ employers and was unsuccessful [but] [n]o request was made of the ALJ to  
27 develop the record, and it is unclear what further the ALJ could have done in the absence of an  
28 identification of the alleged employers.”). However, the Court does not find Defendant’s cases

1 directly on point in the face of other standards governing the duty to develop the record, at least in  
 2 that the Court would not rest any decision on waiver or forfeiture of the issue. See Vasquez v.  
 3 Comm’r of Soc. Sec., No. 1:18-CV-01042-EPG, 2019 WL 3714565, at \*3 (E.D. Cal. Aug. 7, 2019)  
 4 (“Nor is it analogous to the situation in Meanel, which concerned new statistical evidence not  
 5 available to the ALJ . . . Mr. Vasquez is not presenting additional evidence or information not  
 6 available to the ALJ[,] [t]hus the reasoning given in Shaibi and Meanel, that the ALJ is in the best  
 7 position to resolve conflicts of evidence, does not apply here [and] [a]dditionally, the circumstances  
 8 set forth in Shaibi do not clearly apply where the ALJ has an independent duty, as it does with the  
 9 duty to develop the record.” (citing Shaibi v. Berryhill, 883 F.3d 1102, 1109 (9th Cir. 2017))).

10 Turning to the substance of the Plaintiff’s argument, Defendant suggests Plaintiff’s  
 11 premise is flawed and unsupported in law, and has been rejected in this district because it would  
 12 require an ALJ to order a consultative examination or call a medical expert in every single case.  
 13 The Court finds in accord with this general proposition. See, e.g., Hogan v. Kijakazi, No. 1:20-  
 14 CV-01787-SKO, 2022 WL 317031, at \*11 (E.D. Cal. Feb. 2, 2022)<sup>6</sup> (“Plaintiff’s argument  
 15 appears to be predicated on the incorrect assumption that, as a matter of law, an ALJ is  
 16 unqualified to independently interpret any medical records post-dating the agency physicians’  
 17 review [but] [p]ractically speaking, the very nature of the administrative review process  
 18 unavoidably results in a gap in time (often a lengthy one) between the agency physicians’  
 19 reviews and the ALJ’s hearing decision[,] [d]uring that gap in time, claimants routinely continue  
 20 their course of treatment for their conditions, generating new records [and] [a]ccepting Plaintiff’s  
 21 argument would mean that the ALJ is always precluded from reviewing such records and must  
 22 obtain a consultative examination in essentially every case . . . there is no such legal requirement  
 23 absent evidentiary ambiguity or the presence of pertinent medical records unsusceptible to lay

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24 <sup>6</sup> The Court acknowledges Hogan is somewhat different in that it appears the state agency physicians did consider  
 25 the specific ailments, and instead the claimant argued for a consultative exam. Hogan, 2022 WL 317031, at \*10  
 26 (“While it is undoubtedly true that an ALJ may not render an RFC determination without the aid of a medical  
 27 opinion, the record does contain a medical opinion, namely the opinions of the non-examining state agency  
 28 consultants (Drs. Mohan and Scott) who reviewed Plaintiff’s medical file . . . Dr. Mohan reviewed evidence of  
 Plaintiff’s foot ulcers and diabetic neuropathy . . . Dr. Scott also reviewed Plaintiff’s medical records which  
 contained evidence of Plaintiff’s foot ulcers, leg swelling, diabetic neuropathy, and shoulder pain [and] [t]hus, Drs.  
 Mohan and Scott were aware of Plaintiff’s impairments, and determined Plaintiff could perform light work  
 notwithstanding his impairments.”).

1 understanding.”); Corwin v. Kijakazi, No. 1:20-CV-00394-GSA, 2021 WL 5771658, at \*6 (E.D.  
2 Cal. Dec. 6, 2021) (“Plaintiff’s argument is belied by the fact that there is always a gap in time  
3 between the non-examining DDS physician’s review at the initial/reconsideration levels and the  
4 ALJ’s subsequent hearing decision, and claimants routinely continue pursuing care in the interim  
5 thereby generating new medical records. If the mere passage of time and presence of additional  
6 medical evidence in the record established ambiguity, a consultative examination would be  
7 required in every case . . . such cases do not purport to establish (nor would they be controlling if  
8 they did) a rule of general applicability that an ALJ must obtain an examining opinion in every  
9 case before rendering an RFC determination.”).

10 Plaintiff replies that he is not arguing that the passage of time warrants new opinion  
11 evidence, but the ALJ errs by relying upon opinions that predate evidence of new medical  
12 conditions or significant worsening in a claimant’s condition. Plaintiff argues the ALJ’s own  
13 concession that the DDS opinion did not consider all of Plaintiff’s medical impairments triggered  
14 the ALJ’s duty to obtain a new opinion.

15 Based on the totality of the record here and the ALJ’s opinion, the Court does not find the  
16 ALJ’s duty was triggered here. The ALJ based his finding that Plaintiff could perform a reduced  
17 range of light work on an administrative record that was almost 1,000 pages long, including over  
18 600 pages of treatment notes and prior administrative medical findings (“PAMFs”). As  
19 Defendant notes, these PAMFs did consider Plaintiff’s symptoms of nausea, vomiting, diarrhea,  
20 and weight loss (AR 65, 78, 64, 66, 82; Pl’s Br. at 16); Dr. Amado reviewed these symptoms and  
21 still recommended an RFC for a reduced range of light work, similar to the one assessed by the  
22 ALJ (AR 95, 68-70); and therefore Plaintiff’s claim that there was no medical opinion as to the  
23 functional impact of Plaintiff’s abdominal pain and related symptoms, is not availing. The Court  
24 agrees with Defendant that Plaintiff’s claim that Dr. Amado did not explain how these symptoms  
25 “may further limit [his] functioning” is nothing more than an assumption that there were  
26 additional (unspecified) limitations to explain, and the claim that the ALJ did not address these  
27 symptoms or explain the RFC, is untrue. (See AR 95-99 (addressing these symptoms, imaging,  
28 conservative treatment, objective findings, and records showing no evidence of motor weakness,

1 and how the RFC's environmental limitations accounted for the symptoms).) The Court finds  
2 additional support for Defendant's argument that Plaintiff's attempt to distinguish between the  
3 irritable bowel disease mentioned in Dr. Amado's PAMFs and the gastroparesis that the ALJ  
4 considered, is of limited relevance because Plaintiff has not identified any symptoms from his  
5 gastroparesis that was not considered in the PAMFs, and Dr. Amado considered Plaintiff's  
6 symptoms and still found that he was capable of a reduced range of light work. For these  
7 reasons, the Court does not find error warranting remand in order to develop the record. See  
8 Hogan, 2022 WL 317031, at \*11 ("[T]he ALJ determined that the agency medical consultants'  
9 findings that Plaintiff could occasionally reach overhead were not supported in light of the  
10 subsequent medical records showing a worsening of his shoulder conditions. To account for this  
11 worsening range of motion in Plaintiff's shoulders, the ALJ adopted a further restriction of no  
12 overhead reaching. (AR 40.) The ALJ did not make a medical finding, and instead made an  
13 administrative finding regarding Plaintiff's ability to perform basic work functions given his  
14 medical impairments, which is specifically a determination reserved to the ALJ."); Ford v. Saul,  
15 950 F.3d 1141, 1156 (9th Cir. 2020) (as an ALJ's duty to develop the record further is triggered  
16 only when there is ambiguous evidence or when the record is inadequate to allow for proper  
17 evaluation of the evidence, "[g]iven that the ALJ had years of Ford's mental health records and  
18 multiple opinions from non-examining psychiatrists to inform her decision, this duty was not  
19 triggered.").

20 The facts in this case are not similar to other instances in which the ALJ was found to  
21 have a duty to further develop the record. See Tonapetyan, 242 F.3d at 1150-51 (ALJ erred by  
22 relying on testimony of physician who indicated more information was needed to make  
23 diagnosis); McLeod, 640 F.3d at 887 (ALJ erred by failing to obtain disability determination  
24 from the Veteran's Administration); Bonner v. Astrue, 725 F.Supp.2d 898, 901-902 (C.D. Cal.  
25 2010) (ALJ erred where failed to determine if claimant's benefits were properly terminated or  
26 should have been resumed after his release from prison); Hilliard v. Barnhart, 442 F.Supp.2d  
27 813, 818-19 (N.D. Cal. 2006) (ALJ erred by failing to develop record where he relied on the  
28 opinion of a physician who recognized he did not have sufficient information to make a

1 diagnosis). In sum, the ALJ was not required to adopt the findings or opinion of any of the  
2 physicians but rather was required to determine the RFC based on all of the evidence in the  
3 record. See 20 C.F.R. § 404.1527(d)(2) (“Although we consider opinions from medical sources  
4 on issues such as . . . your residual functional capacity . . . the final responsibility for deciding  
5 these issues is reserved to the Commissioner.”); Rounds v. Comm’r of Soc. Sec., 807 F.3d 996,  
6 1006 (9th Cir. 2015) (“the ALJ is responsible for translating and incorporating clinical findings  
7 into a succinct RFC”); Vertigan, 260 F.3d at 1049 (“It is clear that it is the responsibility of the  
8 ALJ, not the claimant’s physician, to determine residual functional capacity.”). Turning again to  
9 SSR 96-8p, the ruling provides that the “RFC assessment must be based on *all* of the relevant  
10 evidence in the case record, such as”: medical history; medical signs and laboratory findings; the  
11 effects of treatment, including limitations or restrictions imposed by the mechanics of treatment  
12 (e.g., frequency of treatment, duration, disruption to routine, side effects of medication); the  
13 reports of daily activities; lay evidence; recorded observations; medical source statements;  
14 effects of symptoms, including pain, that are reasonably attributed to a medically determinable  
15 impairment; evidence from attempts to work; need for a structured living environment, and work  
16 evaluations, if available.

17       Based on the applicable caselaw and regulations before the Court, the Court concludes  
18 the ALJ’s RFC assessment to be based on substantial evidence in the record, and Plaintiff has not  
19 demonstrated that the ALJ erred by failing to further develop the record. See Smolen, 80 F.3d at  
20 1279 (substantial evidence more than a scintilla, but less than a preponderance); Burch, 400 F.3d  
21 at 679 (“Where evidence is susceptible to more than one rational interpretation, it is the ALJ’s  
22 conclusion that must be upheld.”). Indeed, there is “a presumption that ALJs are, at some level,  
23 capable of independently reviewing and forming conclusions about medical evidence to  
24 discharge their statutory duty to determine whether a claimant is disabled and cannot work.”  
25 Farlow v. Kijakazi, 53 F.4th 485, 488 (9th Cir. 2022); Tommasetti, 533 F.3d at 1041–42 (“[T]he  
26 ALJ is the final arbiter with respect to resolving ambiguities in the medical evidence.”); Batson,  
27 359 F.3d at 1193 (“[T]he Commissioner’s findings are upheld if supported by inferences  
28 reasonably drawn from the record . . . and if evidence exists to support more than one rational



1 interpretation, we must defer to the Commissioner's decision.”) (citations omitted).

2 V.

3 **CONCLUSION AND ORDER**

4 In conclusion, the Court rejects the Plaintiff's challenges and finds no error warranting  
5 remand of this action.

6 Accordingly, IT IS HEREBY ORDERED that Plaintiff's motion for summary judgment  
7 is DENIED, Defendant's cross-motion for summary judgment is GRANTED, and Plaintiff's  
8 appeal from the decision of the Commissioner of Social Security is DENIED. It is FURTHER  
9 ORDERED that judgment be entered in favor of Defendant Commissioner of Social Security  
10 and against Plaintiff Ryan Kuhn. The Clerk of the Court is directed to CLOSE this action.

11 IT IS SO ORDERED.

12 Dated: June 14, 2023

13   
14 UNITED STATES MAGISTRATE JUDGE